

# Draft Site Specific Development Controls



Lourdes Retirement Village, Killara

Address: 95 Stanhope Road, Killara

Prepared on behalf of Stockland

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## **Document control**

## Authors

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## **Project summary**

Applicant	Stockland	
Applicant's address	Applicant's address Level 25, 133 Castlereagh Street, Sydney 2000, Australia	
Land to be developed     95 Stanhope Road, Killara		
Legal description	Legal description Lot 21 and Lot 22 in Deposited Plan 634645	
Project description         Planning Proposal for seniors housing and medium density housing		



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## Background

Lourdes Village was initially constructed in 1983 and currently comprises 108 independent living units, 49 serviced apartments and an 83-bed aged care facility, as well as communal facilities. The existing housing is dated and has limited accessibility with many of the dwellings not having lift access and gradient of streets and pathways providing poor pedestrian connectivity. The dwellings are accessed via a network of narrow internal paths and stairways making pedestrian movement across the site difficult, with some streets too steep to walk. The building stock is aging and does not provide services and facilities that are competitive with market demand. To ensure the long term viability of the village and to continue to attract residents a major renewal of the housing and infrastructure is required.

Accordingly, a Planning Proposal was lodged with Ku-ring-gai Council in March 2018 which sought to renew the village.

On the 7 November 2018 the Sydney North Planning Panel supported the proposal being submitted for a Gateway determination.

The panel requested consideration as part of the gateway determination:

- 1) The concurrence of Rural Fire Service (RFS) be received in relation to the proposal prior to exhibition.
- 2) That any master plan resolution in respect of item 1 above shall ensure that the maximum height of buildings permitted is reduced by requiring buildings to utilise the topography and to be 'cut into' the site.
- 3) That, due to the site's location, any proposal shall be required to provide a village bus to access local centres.
- 4) That R3 is only accessible if non-seniors housing is required as a buffer to the bushland to the south. If the resolution of item 1 above results in no development adjacent to bushland then the R2 zone would be more appropriate with only a change to the FSR and height being necessary.
- 5) That prior to any exhibition, a site specific DCP be prepared and placed on exhibition with the Planning Proposal.

This draft site specific DCP has been prepared to support a revised Planning Proposal and to address the recommendations of the Panel.

The revised Planning Proposal seeks to facilitate renewal of the site for a 110 bed residential aged care facility, 141 independent living units and 63 townhouses by rezoning the site to R3 Medium Density Residential and amending the height and FSR controls that apply.

This draft site specific DCP sets out detailed development controls to guide future development within the site.



## **1** Introduction

## 1.1 Application

This DCP sets out controls for land known as the Lourdes Retirement Village at 95 Stanhope Road, Killara (Lot 21 and Lot 22 DP 634645) as shown in Figure 1.



Figure 1: Area of application

## 1.2 Purposes of this part

The purpose of this DCP is to establish site specific objectives and controls to support the Planning Proposal for the Lourdes Retirement Village. In doing so it provides a platform against which future development applications within the site will be assessed.

## 1.3 Relationship to other parts of the Ku-ring-gai DCP

The controls applicable to development of land within the Site are generally detailed in this DCP. This DCP should be read in conjunction with the following parts of the *Ku-ring-gai Development Control Plan 2016*.

- Part 2 Site analysis
- Part 12 Signage and advertising
- Part 15 Land contamination
- Part 18 Biodiversity controls
- Part 19 Heritage and conservation areas
- Part 22 General access and parking
- Part 23 General building design and sustainability



- Part 24 Water management
- Part 25 Notification.

All other parts of the *Ku-ring-gai Development Control Plan 2015* do not apply to the site.

Where there is an inconsistency between this Part and any other part of the Ku-ring-gai *Development Control Plan 2015*, This Part applies to the extent of the inconsistency.

The provisions of the Apartment Design Guide also apply to the Seniors Housing.

## **1.4 Development Objectives**

- To renew the existing seniors housing to provide for contemporary, high quality accommodation and facilities with a high level of amenity and accessibility
- To provide for increased supply of high quality seniors housing and medium density housing to meet growing demand
- To provide quality private communal facilities for the seniors housing community
- To provide areas of communal open space as part of the seniors housing development
- To provide for extensive landscaped areas to retain the landscape character of the site and provide for high quality outlooks
- To provide a new road layout that facilitates safe, convenient and legible access within the site and to the surrounding area
- To provide for a high level of connectivity and amenity for pedestrians
- To positively respond to the site features, including the bushland fringe and steep topography
- To positively respond to the surrounding low density residential built form context and minimise any amenity impacts on adjacent dwellings
- To allow for restoration and preservation of Headford House
- To ensure bushfire hazards are appropriately managed.



## 2 **Provisions**

## 2.1 General provisions

## **Objectives**

1) To ensure that development is consistent with the Development Objectives outlined in Section 1.4 of this DCP.

- 1) All development is to be undertaken generally in accordance with the Indicative Layout Plan at Figure 2 and the objectives and development controls set out in this DCP.
- 2) Where variation from the Indicative Layout Plan is proposed, the applicant is to demonstrate that the proposed development is consistent with the Development Objectives set out in Section 1.4.





Figure 2: Indicative layout plan



## 2.2 Land use, site layout and built form

## **Objectives**

- 1) To renew the existing seniors housing development to accommodate a new seniors housing development and supporting facilities and new medium density housing
- 2) To provide for an appropriate distribution of building height and density across the site which minimises impacts on the surrounding area and provides a high level of amenity.

## Controls

- 1) The renewal of the site is to accommodate the following uses generally as shown on the indicative layout plan comprising:
  - A residential care facility
  - Independent living units within buildings up to six storeys
  - A community centre for the seniors housing of a minimum 1,400sqm
  - Medium Density Housing including attached and semi-detached housing up to three storeys
  - Retention of Headford House and its garden setting.

## 2.3 Site setbacks

### **Objectives**

1) To integrate new buildings with the adjoining and neighbouring buildings through appropriate landscape buffers and setbacks

- 1) A variable landscaped setback to all buildings is to be provided to Stanhope Road as shown on the Site Setbacks Plan at Figure 3.
- 2) A minimum setback of 10m is to be provided to all buildings from the side boundary with the single dwelling lot to the west of the site as shown on the Site Setbacks Plan at Figure 3.
- 3) Building separation distances for the seniors housing are to be consistent with the Apartment Design Guide.



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_	Landscaped Street Setback
-	10m Side Setback
	Landscaped Area

Figure 3: Site setbacks plan

## 2.4 Building design

#### **Objectives**

1) To ensure that buildings have a high quality appearance and respond to the surrounding built form and the bushland character of the surrounding area.

- 1) All building facades are to be modulated and articulated with wall planes and architectural elements that vary in depth and reduce bulk and scale of the building.
- 2) Building elements, including awnings, balconies, entries, roof features and screening are designed to the integrated into the overall façade design and to contribute to the character and the quality of the building design.
- 3) Roof forms, plant and lift overruns are to be designed to be simple compact forms that are visually unobtrusive.
- 4) The building materials and colours are to harmonise with the heritage and bushland character of the surrounding area.

## 2.5 Built form controls – medium density housing

### **Objectives**

- 1) To establish development controls for the medium density housing
- 2) To ensure appropriate built form and landscaping for the medium density housing
- 3) To deliver a high level of amenity for the medium density.

### Controls

The controls for medium density housing are outlined in the table below.

Element	Control		
Front setback (minimum)	<ul> <li>2m to building façade line</li> <li>1m to articulation zone</li> </ul>		
Side setback (minimum)	Semi-detached dwellings: • Om (side A) / 0.9m (side B)	Attached dwellings • Om on both sides	
Length of zero lot line on boundary	24m		
Rear setback (minimum)	lm		
Corner lots secondary street setback (minimum)	2m		
Building height (maximum)	3 storeys		
Site coverage	Maximum 65% of the lot area		
Landscaped area	Minimum 25% of the lot area		
Principal private open space (minimum)	Minimum 20sqm with minimum dimension of 4m.		
Garages and car parking	Maximum carport and garage door width not to exceed 3m (single) or 6m (double).		

## 2.6 Residential amenity

### **Objectives**

- 1) To maximise solar access to dwellings, private open space and communal public open space within the site
- 2) To ensure that sufficient solar amenity is retained to adjoining residential uses
- 3) To protect visual privacy of adjacent residential dwellings.

- Where possible, medium density housing is to be designed to receive a minimum of three hours direct sunlight to the living room and/or dining room between 9am and 3pm on the 21st of June. Where this cannot be achieved solar access is to be maximised by locating living spaces at the upper levels and through provision of skylights and high ceiling windows.
- 2) For the medium density housing, 50% of the Principal Private Open Space should achieve 3 hours of sunlight between 9am and 3pm on the 21st of June.



- 3) Solar access to the Seniors Housing is to be in accordance with the Apartment Design Guide.
- 4) Three hours of direct sunlight between 9am and 3pm on 21st June is to be maintained to the living rooms, primary private open spaces and any communal open spaces on adjoining residential development.

*Note: Where an adjoining property does not currently receive the required hours of solar access, the proposed building is to ensure that solar access to neighbours is not reduced by more than 20%.* 

- 5) Visual privacy to adjacent uses is to be achieved through a combination of:
  - Setbacks in accordance with the Site Setbacks Plan
  - Building layouts that minimise direct overlooking from apartments to adjacent dwellings and private open spaces
  - Screening devices to retain privacy for rooms and outdoor spaces where necessary.

## 2.7 Communal open space and landscaping

#### **Objectives**

- 1) To provide communal open space for the Seniors Housing that offers social opportunities and quality outlook from apartments.
- 2) To maintain the bushland character of the area through provision of landscaped areas and through retention of trees.

#### Controls

- 1) Provide Communal Open Space and Landscaped Areas generally as shown in the Indicative Layout Plan at Figure 2.
- 2) Existing trees within the site should be retained where possible.
- 3) A range of tree sizes and shrubs are to be selected to ensure that vegetation softens the building form and creates a garden setting. At least 50% of all landscape plantings are to be locally occurring trees and are to be spread around the site.
- 4) The planting of species listed in Council's Weed Management Policy will not be permitted.
- 5) Species used for planting directly adjacent to areas with significant vegetation or habitat should be of local provenance.
- 6) Landscape planting is to have consideration to the implications for bushfire hazard.

### 2.8 Access, movement and parking

#### **Objectives**

- 1) To replace the existing road network and provide for enhanced vehicular and pedestrian access through the site and to the surrounding area.
- 2) To provide for service access and loading which minimising impacts on residents within the site and the surrounding area.
- 3) To ensure the road network provides an appropriate level of access for bushfire protection.
- 4) To provide adequate off street parking to support the proposed uses.



5) To provide appropriate infrastructure to accommodate a bus route through the site to connect to the surrounding area.

#### Controls

- 1) The road network and access arrangements are to be generally consistent with the Pedestrian and Vehicular Access Plan at Figure 4.
- 2) Car parking is to be provided in accordance with the minimum rates outlined in Part 22 of the *Ku-ring*gai Development Control Plan 2015.
- 3) Loading and servicing for the residential aged care facility is to be located to minimise amenity impacts on residents within the development and in the surrounding areas.
- 4) Appropriate road widths and bus stops are to be to be provided to accommodate a bus route through the seniors housing development.



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Retirement Village Access
Landscaped Area

Residential Access
Communal Open Space

Service Trail

Site Access
Carpark Entry
Building Entry

Figure 4: Pedestrian and Vehicular Access Plan



## 2.9 Accessibility

## **Objectives**

1) To provide a mix of dwelling sizes and a high level of accessibility within the site constraints

## Controls

- 1) A range of dwelling sizes and a mix of types which includes two, three and four bedroom dwellings are to be provided within the medium density housing development
- 2) 20% of the medium density housing is to be designed to Silver Level under the Livable Housing Design Guidelines.

## 2.10 Topography and earthworks

## Objectives

3) To respond to the topography of the site.

### Controls

1) Proposed building footprints are to be located with consideration to the site topography and stepped into the slope of the site to minimise apparent height and bulk.

## 2.11 Bushfire management

### **Objectives**

 To provide for the protection of human life and minimise impacts on property from the threat of bushfire, while having due regard to development potential, site characteristics and protection of the environment.

### Controls

1) Any future development must obtain a Bush Fire Safety Authority under s100B the *Rural Fires Act 1997*.